

City of Prineville

DEPARTMENT OF PLANNING & COMMUNITY DEVELOPMENT PLANNING COMMISSION STAFF REPORT

File No.: AM-2025-103

Applicant/Owner: City of Prineville

Location: City of Prineville

Notice to DLCD: 6/20/2025

Newspaper Notice: Planning Commission Notice – 8/5/2025

Public Hearing: Planning Commission – 8/19/2025

Staff: Joshua Smith,

Planning Director

Proposal: Adopt a new Transportation Systems Plan (TSP), Update and replace

Chapter 6 of the Comprehensive Plan (Transportation) and amend the text of Land Use Code Chapter 153; adding language about when a Transportation

Impact Analysis (TIA) is required and how it is prepared.

Background

TSP - The city maintains transportation system plans (TSP) dating back to 1994. The TSP has been updated in 1998, 2006, 2010 and most recently in 2013 by Ordinance 1201. The City received a grant from ODOT in 2022 to update the City's TSP. The City and ODOT executed an Intergovernmental Agreement (IGA) through Resolution 1545 in January 2023, whereby ODOT agreed to serve as the contract administrator for the 2025 TSP update.

Comp Plan Chapter 6 - The City of Prineville adopted its first Comprehensive Plan in 2007 by Ordinance 1143. The current Comprehensive Plan includes Chapter 6 with goals and policies focused on all forms of transportation. Chapter 6 has not been updated since 2007, which was based on the 2006 TSP.

Land use Code Chapter 153 - The City's land use code refers to the City's Standards and Specifications document to determine when a transportation impact analysis (TIA) is required for development. Through the TSP update process, it was recommended by ODOT and DLCD that language requiring a TIA, be part of the land use code. These requirements are proposed to be included in a new section of the land use code 153.201. The added reference to the TSP in section 153.122 is for clarification purposes.

Consistent with Statewide Planning Goal 12 - Transportation

The goal of Oregon Statewide Planning Goal 12 is "To provide and encourage a safe, convenient, and economic transportation system". This TSP was developed per Oregon Transportation Planning Rule (TPR) (OAR 660-012) and is consistent with existing regional, state, county, and local plans, policies, and documents including the Oregon Highway Plan and the ODOT 2020 Transportation System Plan Guidelines.

Staff Conclusions and Recommendation

After more than two (2) years of work and public engagement through four (4) public advisory committee meetings, a virtual open house, an in-person open house and an online survey, a final draft of the 2025 TSP has been completed. This TSP serves as the vision for the City's transportation needs over a 20-year planning horizon. This TSP defines roadway classifications, identifies needed and aspirational improvements for both roadways and pedestrian traffic, and will be used in determining system development charges (SDCs) for transportation.

AM-2025-103 TSP 2025

The proposed update to Chapter 6 is a complete rewrite of this chapter. The new Chapter 6 has incorporated the goals of the TSP and simplified the policies into specific categories. The Chapter is now much more concise and reflects a commmon set of goals and policies between the two documents. A comparison or crosswalk of how the policies and programs of the old Chapter 6 were integrated or removed is available.

The proposed text amendment to 153.122 is for clarification purposes only. Adding section 153.201 to the Land Use Code; provides better guidence and a clearer set of rules for determining when to require a transportation impact analysis (TIA). This text amendment esentially codifies how the City currently operates.

Staff finds that the proposed TSP, Chapter 6 update and text amendments to Chapter 153 meet the requirements of Statewide Planning Goal 12 and provides a transportation framework for the City, that considers all modes of transportation, including transit, automobiles, air, rail, bicycles and pedestrians.

EXHIBITS

Exhibit A – TSP Vol. 1, TSP Vol.2 (Appendices) is available electronically by request.

Exhibit B – Staff Recommended replacement of Comprehensive Plan Chapter 6.

Exhibit C – Text amendments to Chapter 153, amending 153.122 and adding section 153.201.