

Memo

To: City Council
From: Scott Edelman, Planning Director
Date: November 7, 2013
Re: Trails Plan in TSP Update

At the Council meeting on October 22nd, the draft Transportation Systems Plan (TSP) Update was presented to Council for its first reading. There was only one issue raised but it was of enough significance that Council decided to postpone the first reading. The issue was related to the multi-use trail improvements on Page 48 (including Table 16) and Figure 10 on page 49 (the shared-use path improvements map). The concern raised by Councilor Uffelman is that these future trails were proposed to be adopted into the TSP without going through any process whereby individual affected property owners received notice.

The Crook County Parks and Recreation District adopted their Trail Vision Map in 2005; the plan was then adopted by the City as an appendix to the Comprehensive Plan in 2007. As far as staff is aware, there was public notice posted for each of these plans but no individual notice was sent to property owners along the proposed trails. Councilor Uffelman proposed that a vote on the TSP be held off until city staff could meet with staff from the county and recreation district to evaluate each of the trails and provide the appropriate notice to individual properties.

In light of this, staff is in full agreement with the Council that the multi-use trail improvement projects section should not be adopted as written. However, updating the map appropriately through a complete public process, including individual property owner notice, would likely take at least three to four months (and quite possibly longer since the parks and recreation district has a new director who may have other priorities for his first year on the job).

In order to avoid holding off adoption of the TSP, staff proposes the following:

1. The titles for the Table 16 on page 48 and Figure 10 on page 49 should be changed to include the word "Visionary" in the title.
2. The text on page 48 (shown on the next page) shall be amended to state:

"Table 16 and Figure 10 reflects the current Crook County Parks and Recreation District Trails Vision Plan, which was adopted as an appendix to the City of Prineville Comprehensive Plan in 2007. Since this plan has not been vetted through a public process which includes individual notice to owners of property

affected by the proposed trails, the projects identified shall be considered “visionary” until such time as the city, county and parks and recreation district have approved the plan through such a process. As a “visionary” plan, the only projects that the city will be able to move forward on prior to the public process are those for which right-of-way and/or easements have already been obtained, those which have been included as conditions of development and those which have full approval of all affected property owners.

The “visionary” projects shown on Table 16 were identified based on the desire for connected off-street paths through the City. Costs for trails vary widely based on whether the trail will be paved or unpaved. Several projects are planned to be low-cost projects constructed largely with the help of volunteers. Figure 10 shows the “visionary” multi-use trail map, which includes these planned trails.”

For comparison purposes, the following is how the text currently reads:

Multi-use Trail Improvement Projects

Table 16 identifies the planned multi-use trail improvement and construction projects for the City of Prineville. These projects were identified based on the desire for connected off-street paths through the City. The previously completed Crook County Parks and Recreation Master Plan was reviewed in identifying these projects. Costs for trails vary widely based on whether the trail will be paved or unpaved. Several projects are planned to be low-cost projects constructed largely with the help of volunteers. Figure 10 shows the multi-use trail map, which includes these planned trails.

It is staff's recommendation that Council move forward with adoption of the TSP while directing staff to work with Crook County and the Crook County Parks and Recreation District to initiate the public process necessary to review , amend and adopt the proposed trail plan.

ORDINANCE NO. 1201

AN ORDINANCE ADOPTING THE CITY OF PRINEVILLE (“CITY”) TRANSPORTATION SYSTEM PLAN (“TSP”)

WHEREAS, the purpose of a local TSP, according to the Transportation Planning Rule, is to “establish a system of transportation facilities adequate to meet identified local transportation needs consistent with regional TSP’s and adopted elements of the State TSP;” and

WHEREAS, recent growth, coupled with growth anticipated over the 20-year planning horizon, places demands on the City’s transportation system that necessitate a reevaluation and revision of the City’s transportation needs, services and facilities; and,

WHEREAS, the transportation element of the City’s Comprehensive Plan, adopted in 2007, acknowledges the need for improvements to the City’s transportation system with regard to vehicular circulation, parking, bicycle and pedestrian facilities, public transit, and other special transportation needs; and

WHEREAS, the City contracted with the firm Kittelson & Associates, Inc. to revise the Prineville Transportation System Plan; and

WHEREAS, City staff, elected officials, and Kittelson & Associates, Inc. worked closely with the public and the Oregon Department of Transportation (ODOT) in planning for future improvements to the Prineville transportation system; and

WHEREAS, the establishment of public involvement process included local residents, business owners, and public officials and together with Kittelson & Associates, Inc. initiated a process of extensive policy, planning, and engineering analysis to, among other activities, inventory current transportation conditions and facilities, determine the needs and desires for roadway improvements and non-motorized facilities, develop and evaluate transportation system alternatives, determine short and long-range recommended improvements, and develop a draft Transportation System Plan; and

WHEREAS, the City of Prineville Planning Commission conducted public hearings regarding the draft TSP on August 20, September 3 and September 17, 2013, through which the public had opportunity to provide testimony in regard to the draft TSP; and

WHEREAS, the City of Prineville Planning Commission unanimously recommended adoption of the Prineville Transportation System Plan with modifications on September 17, 2013; and

WHEREAS, The City of Prineville Council conducted a public hearing on October 22, 2013 to consider all public testimony on the matter; and

WHEREAS, all required notice was provided in accordance with state law and city ordinance, including notice to the public, interested parties, the State Department of Land Conservation and Development. Notice was provided by publication in the Central Oregonian newspaper, as well as other methods.

NOW, THEREFORE, THE PEOPLE OF THE CITY OF PRINEVILLE ORDAIN AS FOLLOWS:

The document entitled “Prineville Transportation System Plan,” attached hereto as Exhibit “A”, including appendices is hereby adopted.

PASSED by the City Council this _____ day of November, 2013.

Betty J. Roppe, Mayor

Attest:

Lisa Morgan, City Recorder

Attachments:

Exhibit A –Prineville Transportation System Plan